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A SUMMARY OF GEOTHERMAL RESOURCES AND CONFLICTING CONCERNS
IN THE ALVORD VALLEY, OREGON

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ABSTRACT

The geothermal resource potential of the Alvord Valley is among the highest in Oregon. However, environmental concerns, litigation, and administrative requirements have delayed exploration and development of this resource. Present estimates indicate that deep exploratory drilling may not take place on Federal lands in the Alvord Valley until 1982.

INTRODUCTION

The Alvord Valley, located in southeastern Oregon, contains numerous hot springs. Based on these surface expressions and other geologic information, a large portion of the basin has been classified as a Known Geothermal Resources Area (KGRA) by the U.S. Geological Survey (USGS). Since the early 1970's, both private industry and Federal and State agencies have conducted extensive geochemical and geophysical exploration throughout the valley. This exploration indicates that the Alvord Valley is one of the most promising geothermal energy prospects in Oregon. However, environmental groups have expressed concern over the effect of geothermal development on recreational and natural resource values in the valley and have brought the matter to litigation. Most of the area is subject to review for wilderness characteristics by the U.S. Bureau of Land Management (BLM). The U.S. National Park Service has proposed a Desert Trail through the valley. This report presents a summary of the conflicts between development of the geothermal resource and environmental concerns.

GEOLOGIC SETTING

The Alvord Valley lies within the Great Basin section of the Basin and Range Physiographic Province. The Pueblo and Steens Mountains border the valley on the west, forming a westward-tilted fault block. The eastern escarpment of this block rises precipitously from the valley floor as much as 1676 m (5500'), to a maximum elevation of 2947 m (9670'). Flanking the valley on the east, the Trout Creek Mountains form a more subdued topographic boundary that rises roughly 1128 m (3700') above the valley bottom.

The mountain ranges are composed of Tertiary volcanic rocks underlain by older metamorphic rocks and silicic intrusives. The pre-Tertiary rocks include Paleozoic metavolcanics and metasediments that have been intruded by Jurassic quartz diorite and monzonite (Libbey, 1960). These rocks are overlain by Tertiary volcanic units totaling approximately 2400 m (8000') in thickness (Williams and Compton, 1953): silicic tuffs and tuffaceous sedimentary rocks; rhyolite, andesite, and dacite flows; and olivine and augite basalts. Mafic dikes that trend parallel to the Pueblo-Steens escarpment cut the volcanics along the lower east flank of the mountain front (Williams and Compton, 1953).

The Alvord Valley is composed of unconsolidated alluvial material, primarily alluvial fan gravels and lacustrine deposits which presumably overlie bedrock similar to that occurring in the mountain ranges. This alluvium has been divided into two distinct units. The older unit consists of compacted, faulted and deformed alluvial fan gravels that dip to the west (Libbey, 1960). The younger alluvium consists of east-dipping alluvial fan gravels and flat-lying lacustrine sediments deposited in Pleistocene and younger lakes (Libbey, 1960). Magnetic profiles taken across the basin suggest a thickness for the valley fill of only 400 m to 500 m (1312' to 1641') near the center of the basin (Griscom and Conradi, 1975).

Structurally, the Alvord region is typical of the Basin and Range Province. The westward-tilted Pueblo-Steens block forms the western limb of a broad arch, the central portion of which dropped down to form the Alvord graben (Williams and Compton, 1953). The east flank of the mountains is cut by numerous discontinuous north-northeast-trending normal faults (Walker and Repenning, 1965). Major northwest-trending transverse faults transect the Pueblo-Steens Mountain block and are the dominant structural feature in the Trout Creek Mountains (Williams and Compton, 1953). Pleistocene and younger faulting is evidenced by the occurrence of a 3 m (10') high fault scarp in recent alluvium north of Mickey Hot Springs (Richard Benoit, Phillips Petroleum Co., written comm., 1979) and by the periodic rejuvenation of Bone and Stone Creeks west of Alvord Lake. Many small scarplets with displacements of 1-6 m (3-20') occur in this area. These faults

um in the near surface. In every case, the anomalies are directly associated with faults in the alluvium containing thermal waters. In most cases, the geothermal fluids appear to ascend to the surface at the junction of transverse faults and basin faults that trend parallel to the boundary faults. Cleary (1976) suggests that these thermal waters originate in the mountains as meteoric waters, percolate to depth along transverse faults in the mountains, circulate at depth through a zone of high temperature gradient, and return to the surface along basin faults. The three main centers of geothermal fluid discharge, Mickey Hot Springs, Alvord Hot Springs, and Borax Lake, are estimated to have mean reservoir temperatures of 205°C, 181°C, and 191°C respectively (Muffler, 1979). Muffler and others (1979) suggest that the volumes of the reservoirs associated with Mickey, Alvord, and Borax Lake Hot Springs are 12.8 km³ (+ 6.7 km³), 5.0 km³ (+2.1 km³), and 8.3 km³ (+3.5 km³) respectively.

LEGAL AND ENVIRONMENTAL CONFLICTS

SIERRA CLUB LAWSUIT - On May 21, 1975, the Sierra Club filed suit (Sierra Club, et al. v. Hathaway, et al., Civ. 75-489) in the U.S. District Court for the State of Oregon, seeking a temporary injunction to stop geothermal leasing by BLM in the Alvord area. The Sierra Club charged that the Environmental Analysis Report prepared by BLM was inadequate and requested that an Environmental Impact Statement be prepared prior to leasing. The injunction was denied by Judge James M. Burns, subject to the submission by BLM and USGS of a monthly report of geothermal exploration activities within the Alvord KGRA. A motion for reconsideration was filed and denied on September 15, 1975. That decision was then appealed to the U.S. 9th Circuit Court of Appeals, which ruled that the decision to deny a temporary injunction against leasing was correct. The case was remanded to Judge Burns, and a hearing was scheduled to determine the disposition of the case. The hearing will be held in December 1979.

GETTY AND UNION APPEAL TO IBLA - The Oregon State Office of BLM held three separate lease sales for the Alvord KGRA during May and June of 1975. Forty-four lease units were offered, of which twenty units received bids. Unit 43 was withdrawn prior to the sale due to possible cultural resource conflicts. USGS recommended that BLM reject the high bids on units 4, 5, and 6 in the Mickey Hot Springs area and units 35, 40, and 41 in the Borax Lake area as being "insufficient in dollar amount."

Phillips Petroleum Company, Union Oil Company, and Getty Oil Company were the high bidders on these units. Getty and Union protested the rejection to the Oregon State Office of BLM. That office dismissed the protests, and each company appealed the decision to the Interior Board of the Land Appeals (IBLA). The Getty and Union appeals

were decided on October 26, 1976 (27 IBLA 269) and on December 29, 1978 (38 IBLA 373) respectively. Both IBLA decisions upheld the BLM rejection of the bids on the following points: (1) the decision to lease geothermal resources is discretionary with the Secretary of the Interior, and (2) the companies did not show that the decision by BLM was arbitrary or capricious. The burden of proof rested with the companies to show that USGS had no rational basis for recommending that BLM reject the high bids. The USGS expects to publish the evaluation report on which the recommendation was based.

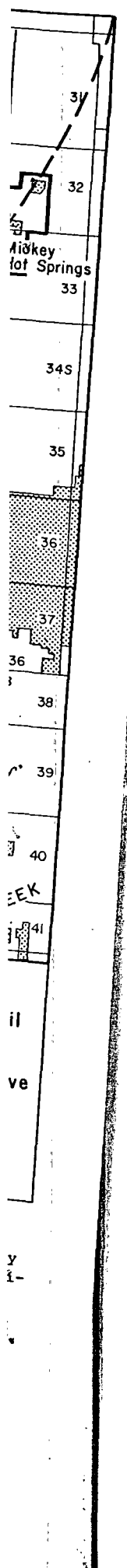
The six units for which bids were rejected have not yet been reoffered.

ALVORD WILDERNESS INVENTORY - The Federal Land Policy and Management Act of 1976 (FLPMA) requires BLM to review roadless areas of at least 5,000 acres (2,025 hectares) for wilderness potential. This review process is to be completed in three phases: inventory, study, and submission of a report to Congress.

On April 6, 1979, a proposed decision was announced by the Oregon State Office of BLM identifying those inventory units clearly not having wilderness characteristics. After a public comment period, the State Director of the Oregon BLM will make a final decision on the areas to be excluded from further wilderness review. The final decision should occur in late August 1979.

Units not eliminated in the initial inventory will be intensively studied. In Oregon these studies are scheduled to be completed by September 1980. However, a few units that include pending land exchanges will be given priority. Only one such unit (2-74) is in the area of known geothermal interest in the Alvord KGRA and includes Borax Lake. The final determination as to whether or not these units should be designated Wilderness Study Areas (WSA), could be completed by early 1980. Those units designated as WSA's will then be analyzed using BLM's land-use planning system. Criteria for selection are taken from Section 2(c) of the Wilderness Act of 1964. Those units that are suitable or not suitable for designation as wilderness will be recommended to the President as early as 1982 but no later than October 1991. The President's final recommendations must reach Congress by October 1993.

BLM recently published a draft "Interim Management Policy and Guidelines for Wilderness Study Areas" (January 12, 1979), which applies to all BLM lands that have not been dropped from inventory prior to September 30, 1980, and thereafter to WSA's. The draft sets the criteria for deciding whether or not an activity will be allowed in a WSA. In the case of geothermal resources, if a Federal lease existed on October 21, 1976 (the effective date of FLPMA), activities can continue as before. However, if a Federal lease or



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permit was issued after that date, a permit can be issued only if the activity "can take place without impairing the suitability of the area for preservation as wilderness." These two criteria do not preclude leasing of Federal lands in potential WSA's. However, any leasing would be subject to a wilderness protection stipulation, contained in the Interim Guidelines, that provides for limited exploration activities only; powerplant development is specifically excluded. Unlike the RARE II Wilderness Studies prepared by the U.S. Forest Service, the restrictions applying to WSA's can be removed only by action of Congress.

In the Alvord KGRA and surrounding area, most of the Federal lands and approximately one-third of the Federal acreage now under lease are within the areas to be intensively inventoried. The existing leases predate the October 21, 1976, deadline. In the spring of 1980, the BLM Oregon State Office will announce a proposed decision on inventory units which should be designated as WSA's. The areas around Mickey Hot Springs and Borax Lake are within intensive inventory units.

The DESERT NATIONAL SCENIC TRAIL (P.L. 94-527, October, 1976) - The National Park Service is preparing a "Desert National Scenic Trail Feasibility Study" with recommendations to go to Congress early in 1980. As proposed, the Desert Trail will pass through parts of Idaho, Washington, Oregon, Nevada, California, and Arizona. Four routes have been proposed in the Alvord area (see map), from which one will be selected. Two of the proposed routes are west of the Alvord KGRA, one route passes Borax Lake, and one route passes both Borax Lake and Mickey Hot Springs.

If the Desert Trail is approved by Congress, geothermal exploration and development could be significantly curtailed; activities that harm the scenic, historic, natural, or cultural qualities of the Trail will not be allowed. Decisions on which activities will and will not be allowed will be made on a case-by-case basis.

ENVIRONMENTAL STUDIES OF INTEREST - The Department of Fisheries and Wildlife, Oregon State University, is preparing a report for the U.S. Fish and Wildlife Service to develop options for protection of the Borax Lake Habitat. This area of approximately 160 acres (65 hectares) of privately owned land is a unique biological habitat. The "Alvord Chub," a rare and endangered species of fish, is found in and around Borax Lake, and is the subject of a doctoral thesis by Jack Williams at Oregon State University.

CONCLUSIONS

Exploration has shown that the geothermal potential of the Alvord Valley is among the highest in Oregon. Because of legal, environmental and other resource conflicts, no deep exploratory wells have yet been drilled in the area to prove

this resource. Initiation of more extensive exploration on Federal lands in the Alvord Valley may be delayed until 1982 or later.

ACKNOWLEDGMENTS

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